94TH CONGRESS 2D SESSION

# S. 2893

### IN THE SENATE OF THE UNITED STATES

JANUARY 29, 1976

Mr. Church (for himself, Mr. Gary W. Hart, Mr. Philip A. Hart, Mr. Huddleston, Mr. Mathias, Mr. Mondale, Mr. Morgan, and Mr. Schweiker) introduced the following bill; which was read twice and by unanimous consent referred to the Committee on Government Operations, to report not later than March 1, 1976, then to the Committee on Rules and Administration, to report not later than March 20, 1976

## A BILL

To establish a Standing Committee of the Senate on Intelligence Activities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Intelligence Oversight
- 4 Act of 1976".
- 5 SEC. 2. It is the purpose of this Act to establish a new
- 6 standing committee of the Senate, to be known as the Com-
- 7 mittee on Intelligence Activities, to oversee and make con-
- 8 tinuing studies of the intelligence activities and programs of
- 9 the United States Government. In carrying out this purpose,

1	the Committee on Intelligence Activities shall make every
2	effort to assure that the appropriate departments and agencies
3	of the United States provide informed and timely intel-
4	ligence necessary for the executive and legislative branches
5	to make sound decisions affecting the security and vital
6	interests of the Nation. It is further the purpose of this Act
7	to provide vigilant legislative oversight over the intelligence
8	activities of the United States to assure that such activities
9	are in conformity with the Constitution and laws of the
10	United States.
11	SEC. 3. Sections 4 through 12 of this Act are enacted—
12	(1) as an exercise of the rulemaking power of the
13	Senate, and as such they shall be considered as part of the
14	Standing Rules of the Senate, and such rules shall super-
15	sede other rules only to the extent that they are in-
16	consistent therewith; and
17	(2) with full recognition of the constitutional right
18	of the Senate to change such rules at any time, in the
19	same manner, and to the same extent as in the case of
20	any other rule of the Senate.
21	Sec. 4. Rule XXIV of the Standing Rules of the Senate
22	is amended by adding at the end thereof a new paragraph
23	as follows:
24	"3. (a) Five members of the Committee on Intelligence
25	Activities shall be appointed by the majority leader of the

- Senate and four shall be appointed by the minority leader of 1 the Senate. 2 "(b) No Senator may serve on the Committee on In-3 telligence Activities for more than six years, exclusive of 4 service by any Senator on such committee during the Ninety-5 fourth Congress. To the greatest extent practicable, the re-6 quirements of this section shall be met by selecting three 7 Senators to serve on such committee at the beginning of the 8 Ninety-sixth Congress and each Congress thereafter who did 9 not serve on such committee during the preceding Congress. 10 "(c) At the beginning of each Congress, the members 11 of the Committee on Intelligence Activities appointed by the 12 majority leader shall select a chairman and the members of 13 such committee appointed by the minority leader shall select 14 a vice chairman. The vice chairman shall act in the place and 15 stead of the chairman in the absence of the chairman.". 16 Sec. 5. (a) Paragraph 1 of rule XXV of the Standing 17 Rules of the Senate is amended by adding at the end thereof 18 the following new subparagraph: 19 "(s) (1) Committee on Intelligence Activities, to which 20 committee shall be referred all proposed legislation, messages, 21 petitions, memorials, and other matters relating to the 22
- 24 "(A) The Central Intelligence Agency and the 25 Director of Central Intelligence.

following:

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1	"(B) Intelligence activities of all other departments
2	and agencies of the Government, including, but not lim-
3	ited to, the intelligence activities of the Defense Intelli-
4	gence Agency, the National Security Agency, and other
5	agencies of the Department of Defense; the Department
6	of State; the Department of Justice; and the Department
7	of the Treasury.
8	"(C) The organization or reorganization of any
9	department or agency of the Government to the extent
10	that the organization or reorganization relates to a func-
11	tion or activity involving intelligence activities.
12	"(D) Authorizations for appropriations for the
13	following:
14	"(i) The Central Intelligence Agency.
15	"(ii) The Defense Intelligence Agency.
16	"(iii) The National Security Agency.
17	"(iv) The intelligence activities of other agen-
18	cies and subdivisions of the Department of Defense.
19	"(v) The intelligence activities of the Depart-
20	ment of State.
21	"(vi) The intelligence activities of the Federal
22	Bureau of Investigation, including all activities of
23	the Domestic Intelligence Division.
24	"(vii) Any department, agency, or subdivision
25	which is the successor to any agency named in item

1	(i), (ii), or (iii); and the activities of any depart-
<b>2</b>	ment, agency, or subdivision which is the successor
3	to any department or bureau named in item (iv),
4	(v), or (vi) to the extent that the activities of such
5	successor department, agency, or subdivision are
6	activities described in item (iv), (v), or (vi).
7	"(2) The Committee on Intelligence Activities shall
8	have exclusive jurisdiction over all matters described in sub-
9	clauses (A) and (D) of clause (1). Nothing in this Act
10	shall repeal or diminish the jurisdiction of other standing
11	committees of the Senate as to the matters described in sub-
12	clauses (B) and (C) of clause (1). To the extent that the
<b>1</b> 3	jurisdictions of other standing committees of the Senate in-
14	clude the matters described in subclauses (B) and (C) of
<b>1</b> 5	clause (1), the jurisdiction of such other standing commit-
16	tees shall be concurrent with that of the Committee on In-
17	telligence Activities.".
18	(b) Paragraph 3 of Rule XXV of the Standing Rules
19	of the Senate is amended by inserting:
	"Intelligence activities9"
20	immediately below
	"District of Columbia7".
21	(c) Paragraph 6 of rule XXV of the Standing Rules
22	of the Senate is amended by adding at the end thereof
22	the following new subparagraph:

- "(i) For the purposes of this paragraph, service of a 1 Senator as a member of the Committee on Intelligence 2Activities shall not be taken into account.". 3 SEC. 6. The Committee on Intelligence Activities of the 4 Senate, for the purposes of accountability to the Senate, shall 5 make regular and periodic reports to the Senate on the nature 6 and extent of the intelligence activities of the various depart-7 ments and agencies of the United States. Such committee 8 shall promptly call to the attention of the Senate or to any 9 other appropriate committee or committees of the Senate 10 any matters deemed by the Committee on Intelligence 11 Activities to require the immediate attention of the Senate 12 or such other committee or committees. In making such 13 reports, the committee shall proceed in such manner as 14 will protect national security. 15 SEC. 7. No member of the Committee on Intelligence 16 Activities of the Senate and no employee of such committee 17 shall disclose, except in closed session of the Senate, any 18 information in the possession of or obtained by such com-19 mittee relating to the activities of the Central Intelligence 20 Agency or the intelligence activities of any other depart-21 ment or agency of the United States, unless authorized by 22 such committee. 23 Sec. 8. (a) No person may be employed as a profes-24
- 25 sional staff member of the Committee on Intelligence Activi-

1	ties of the Senate or be engaged by contract or otherwise to
2	perform professional services for or at the request of sucl
3	committee for a period totaling more than six years.
4	(b) No employee of such committee or any person
5	engaged by contract or otherwise to perform services for or at
6	the request of such committee shall be given access to any
7	classified information by such committee unless such em-
8	ployee or person has (1) agreed to be bound by the rules
9	of the Senate and of such committee as to the security of such
10	information during and after the period of his employment or
11	contractual agreement with such committee; and (2) re-
12	ceived an appropriate security clearance as determined by
13	such committee in consultation with the Director of Central
14	Intelligence. The type of security clearance to be required
15.	in the case of any such employee or person shall, within the
16	determination of such committee in consultation with the
17	Director of Central Intelligence, be commensurate with the
18	sensitivity of the classified information to which such em-
19	ployee or person will be given access by such committee.
20	SEC. 9. The Committee on Intelligence Activities of the
21	Senate shall formulate and carry out such rules and proce-
22	dures as it deems necessary to prevent the disclosure, with-
23	out the consent of the person or persons concerned, of in-
24	formation in the possession of such committee which unduly
25	infringes upon the privacy or which violates the constitu-

- 1 tional rights of such person or persons. Nothing herein shall
- 2 be construed to prevent such committee from publicly dis-
- 3 closing any such information in any case in which such com-
- 4 mittee determines the national interest in the disclosure of
- 5 such information clearly outweighs any infringement on the
- 6 privacy of any person or persons.
- 7 SEC. 10. (a) The Committee on Intelligence Activities
- 8 of the Senate may disclose any information upon the com-
- 9 mittee's determination that the national interest would be
- 10 served by such disclosure. In any case in which such com-
- 11 mittee decides to disclose any information requested to be
- 12 kept secret by the President, such committee shall notify
- 13 the President to that effect. Such committee may not disclose
- 14 such information until the expiration of ten days following
- 15 the day on which notice is transmitted to the President. If
- 16 (1) prior to disclosure of such information the President
- 17 submits a written certification to the Senate through such
- 18 committee stating his opinion, and the reasons therefor,
- 19 that the threat to national security posed by such disclosure
- 20 outweighs any public interest in disclosure and that the
- 21 question of disclosure is of such importance to the vital
- 22 interests of the United States that it requires a decision by
- 23 the full Senate, and (2) after receipt of a certification by
- 24 the President made pursuant to this subsection, the Com-
- 25 mittee on Intelligence Activities decides to refer the ques-

- 1 tion of disclosure of such information to the Senate, such
- 2 information may not be disclosed unless the Senate agrees
- 3 to a resolution approving the disclosure of such information,
- 4 or the Senate agrees to a resolution referring the matter to
- 5 the Committee on Intelligence Activities for final disposi-
- 6 tion, and the Committee on Intelligence Activities thereafter
- 7 approves the disclosure of such information.
- 8 (b) Any question referred to the Senate by the Com-
- 9 mittee on Intelligence Activities pursuant to subsection (a)
- 10 shall be disposed by the Senate by a vote on such question
- 11 within three calendar days following the day on which the
- 12 question is reported to the Senate, excluding days on which
- 13 the Senate is not in session.
- 14 SEC. 11. The Committee on Intelligence Activities of
- 15 the Senate is authorized to permit any personal representa-
- 16 tive of the President, designated by the President to serve as
- 17 a liaison to such committee, to attend any closed meeting of
- 18 such committee.
- 19 SEC. 12. Upon expiration of the Select Committee on
- 20 Governmental Operations With Respect to Intelligence Ac-
- 21 tivities, established by S. Res. 21, Ninety-fourth Congress,
- 22 all records, files, documents, and other materials in the pos-
- 23 session, custody, or control of such committee shall be trans-
- 24 ferred to the Committee on Intelligence Activities.
- 25 SEC. 13. (a) Notwithstanding any other provision of

- 1 law, it shall be the duty of the head of each department and
- 2 agency of the United States to keep the Committee on In-
- 3 telligence Activities of the Senate fully and currently in-
- 4 formed with respect to intelligence activities which are the
- 5 responsibility of or engaged in by such department or agency.
- 6 (b) Notwithstanding any other provision of law, it shall
- 7 also be the duty of the head of any department or agency
- 8 of the United States involved in any intelligence activities
- 9 to furnish any information or document in its possession, cus-
- 10 tody, or control, or witness in its employ, whenever requested
- 11 by the Committee on Intelligence Activities of the Senate
- 12 with respect to any matter within such committee's juris-
- 13 diction.
- 14 (c) No department or agency of the United States may
- 15 engage in, directly or indirectly, any significant covert or
- 16 clandestine operation in foreign countries unless and until the
- 17 Committee on Intelligence Activities of the Senate has been
- 18 fully informed of the proposed activity by the head of the
- 19 department or agency concerned prior to the time such
- 20 activity is initiated. This subsection shall not apply to activ-
- 21 ities intended solely for collecting necessary intelligence.
- 22 (d) The provisions of subsection (c) of this section
- 23 shall not apply during military operations initiated by the
- 24 United States under a declaration of war by the Congress

1	or an exercise of powers by the President under the War
2	Powers Resolution.
3	Sec. 14. No funds may be appropriated for any fiscal
4	year beginning after September 30, 1976, to or for the use
5	of any department or agency of the United States to carry
6	out any of the following activities, unless such funds have
7	been previously authorized by law to carry out such activity
8	for such fiscal year.
9	(1) The activities of the Central Intelligence
10	Agency.
11	(2) The activities of the Defense Intelligence
12	Agency.
13	(3) The activities of the National Security Agency.
14	(4) The intelligence activities of other agencies
15	and subdivisions of the Department of Defense.
16	(5) The intelligence activities of the Department
17	of State.
18	(6) The intelligence activities of the Federal Bureau
19	of Investigation, including all activities of the Domestic
20	Intelligence Division.
21	(7) Any activity of any department, agency, or
22	subdivision which is the successor to any department,
23	agency, or subdivision named in clause (1) through

1	(6) to the extent that such activity is one described in
2	such clauses.
3	SEC. 15. As used in this Act, the term "intelligence
4	activities" means (1) the collection, analysis, production,
5	dissemination, or use of information affecting the relations of
6	the United States with any foreign government, political
7	group, party, military force, movement or other association,
8	and other activity which is in support of such activities;
9	(2) activities taken to counter similar activities directed
10	against the United States; (3) covert or clandestine activi-
11	ties affecting the relations of the United States with any
12	foreign government, political group, party, military force,
13	movement or other association; (4) the collection, analysis,
14	production, dissemination, or use of information about ac-
<b>1</b> 5	tivities of persons within the United States, its territories
16	and possessions, or nationals of the United States abroad who
17	pose, or may be considered by any department, agency,
18	bureau, office, division, instrumentality, or employee of the
19	United States to pose a threat to the security of the United
20	States, and covert or clandestine activities directed against
21	such persons. Such term does not include tactical foreign mili
22	tary intelligence serving no national policymaking function
23	Sec. 16. Nothing in this Act shall be construed as con-
24	stituting an authorization for the conduct of any activity no
25	otherwise authorized by law.

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- 1 Sec. 17. If any provision of this Act, or the application
- 2 thereof to any person or circumstance, is held invalid, the
- 3 validity of the remaining provisions and the application of
- 4 such provisions to other persons or circumstances shall not
- 5 be affected thereby.

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